TR ISO/TR 24971 : 2020 ISO/TR 24971:2020, IDT

(ICS 11.040.01)

TECHNICAL REFERENCE Medical devices — Guidance on the application of ISO 14971





TR ISO/TR 24971 : 2020 ISO/TR 24971:2020, IDT (ICS 11.040.01)

TECHNICAL REFERENCE

Medical devices — Guidance on the application of ISO 14971

Published by Enterprise Singapore

All rights reserved. Unless otherwise specified, no part of this Technical Reference may be reproduced or utilised in any form or by any means, electronic or mechanical, including photocopying and microfilming, without permission in writing from Enterprise Singapore. Request for permission can be sent to: standards@enterprisesg.gov.sg.

© ISO 2020 – All rights reserved © Enterprise Singapore 2020

ISBN 978-981-49-2507-5

The content of this Technical Reference was approved on 20 July 2020 by the Biomedical and Health Standards Committee (BHSC) under the purview of the Singapore Standards Council.

First published, 2020

BHSC consists of the following members:

		Name	Representation
Chairman	:	Dr Yong Chern Chet	Individual Capacity
Deputy Chairmen	:	Mr Vincent Cheung	Individual Capacity
	:	Ms Selina Seah	Changi General Hospital
	:	Ms Wong Woei Jiuang	Health Sciences Authority
Advisor	:	Ms Jacqueline Monteiro	Individual Capacity
Secretary	:	Mr Kevin Tan	Singapore Manufacturing Federation – Standards Development Organisation
Members	:	Mr Alec Chow Boon Kuan	Medtronic International Ltd
		Mr Chung Kwong Yuew	Temasek Polytechnic (BioMedical Engineering Faculty)
		Ms Heidi Goh	Singapore Manufacturing Federation (Medical Technology Industry Group)
		Prof James Goh	Biomedical Engineering Society (Singapore)
		Dr Lai Choon Sheen	Eu Yan Sang International Ltd
		Dr Christopher Lam	Health Sciences Authority
		Assoc Prof Leo Hwa Liang	National University of Singapore
		Dr Lin Jianhua	TÜV SÜD PSB Pte Ltd
		Dr Leonard Loh	Nanyang Polytechnic
		Ms Audrey Lok	Enterprise Singapore
		Assoc Prof Eddie Ng Yin Kwee	Nanyang Technological University
		Dr Ong Siew Hwa	Acumen Research Laboratories Pte Ltd
		Dr Padmanabhan Saravanan	Temasek Polytechnic (School of Applied Science)
		Mr Peh Ruey Feng	Individual Capacity
		Prof Tan Puay Hoon	Singapore Health Services Pte Ltd
		Ms Wang Dan	Biosensors International Group
		Dr Sidney Yee	Diagnostics Development Hub – Accelerate Technologies Pte Ltd
		Dr Zhou Zhihong	Singapore Bioimaging Consortium

BHSC set up the Technical Committee on Quality Management Systems to oversee the preparation of this standard. The Technical Committee consists of the following members:

		Name	Representation
Chairman	:	Ms Heidi Goh	Individual Capacity
Secretary	:	Mr Kevin Tan	Singapore Manufacturing Federation – Standards Development Organisation
Members	:	Ms Jasmine Chan Ms Shiirlyn Ee Ms Katherine Goh Dr Christopher Lam Mr Ng Chee Kai Mr Su Jinyao	Konica Minolta Business Solutions Asia Pte Ltd Illumina Singapore Accreditation Council Health Sciences Authority Becton Dickinson Medical Products Pte Ltd Diagnostics Development Hub - Accelerate
		Mr Ariq Tan Ms Grace Tan Ms Diana Teo Ms Wang Dan Ms Zhu Huifang	Technologies Pte Ltd Sivantos Edward Lifesciences (Singapore) Pte Ltd Medtronic International Ltd Biosensors International Group Smith & Nephew

The Technical Committee set up the National Mirror Working Group on ISO/TC 210 to prepare this standard. The Working Group consists of the following experts who contribute in their *individual capacity*:

		Name
Convenor	:	Dr Margam Chandrasekaran
Secretary	:	Mr She Long Huai
Members	:	Ms Heidi Goh
		Ms How Pei Sin
		Mr Liew Ee Bin
		Mr Jason Lim
		Mr Narayanan Sethu
		Mr Caleb Ng
		Mr Paul Tan

The organisations in which the experts of the Working Group are involved are:

Access-2-Healthcare BioPharmaSpec UK Ltd Edwards Lifesciences (Singapore) Pte Ltd Sanmina Corporation Singapore Singapore Manufacturing Federation (Medical Technology Industry Group) Stendard SysteMED Pte Ltd TÜV SÜD PSB Pte Ltd Wise Consultants and Services Pte Ltd

Contents

		Page
Natio	nal Foreword	8
Forew	Foreword	
Intro	luction	
1	Scope	
2	Normative references	
2	Terms and definitions	
4 4.1	General requirements for risk management system Risk management process	
4.1	Management responsibilities	
4.3	Competence of personnel	
4.4	Risk management plan	
4.5	Risk management file	
_		
5	Risk analysis	
5.1 5.2	Risk analysis process	
5.2 5.3	Intended use and reasonably foreseeable misuse	
5.3 5.4	Identification of characteristics related to safety Identification of hazards and hazardous situations	
5.4 5.5	Risk estimation	
5.5		
6	Risk evaluation	28
7	Risk control	
7.1	Risk control option analysis	
7.2	Implementation of risk control measures	
7.3	Residual risk evaluation	31
7.4	Benefit-risk analysis	32
7.5	Risks arising from risk control measures	
7.6	Completeness of risk control	35
8	Evaluation of overall residual risk	35
8.1	General considerations	35
8.2	Inputs and other considerations	36
8.3	Possible approaches	37
9	Risk management review	
10	Production and post-production activities	
10.1	General	
10.2	Information collection	
10.3	Information review	41
10.4	Actions	42
Annez	A (informative) Identification of hazards and characteristics related to safety	44
A.1	General	44
A.2	Ouestions	
	x B (informative) Techniques that support risk analysis	
B.1	General	
B.2	Preliminary Hazard Analysis (PHA)	52
B.3	Fault Tree Analysis (FTA)	53
	5	

B.4	Event Tree Analysis (ETA)	53
B.5	Failure Mode and Effects Analysis (FMEA)	54
B.6	Hazard and Operability Study (HAZOP)	54
B.7	Hazard Analysis and Critical Control Point (HACCP)	55
Annex	C (informative) Relation between the policy, criteria for risk acceptability, risk control and risk evaluation	57
C.1	General	57
C.2	Policy for establishing criteria for risk acceptability	57
C.3	Criteria for risk acceptability	59
C.4	Risk control	59
C.5	Risk evaluation	61
C.6	Examples	61
Annex	D (informative) Information for safety and information on residual risk	63
D.1	General	63
D.2	Information for safety	63
D.3	Disclosure of residual risk	64
Annex	E (informative) Role of international standards in risk management	66
E.1	General	66
E.2	Use of international product safety standards in risk management	66
E.3	International process standards and ISO 14971	69
Annex	F (informative) Guidance on risks related to security	72
F.1	General	72
F.2	Terminology used in security risk management	72
F.3	Relation between ISO 14971 and security	73
F.4	Characteristics of security risk management	75
F.5	Prioritizing confidentiality, integrity, and availability	76
Annex	G (informative) Components and devices designed without using ISO 14971	77
G.1	General	77
G.2	Risk management plan	77
G.3	Risk management file	78
Annex	H (informative) Guidance for in vitro diagnostic medical devices	80
H.1	General	80
H.2	Risk analysis	81
Н.З	Risk control	98
H.4	Benefit-risk analysis	. 102
H.5	Disclosure of the residual risks	. 102
H.6	Production and post-production activities	. 103

H.7	Examples of risk scenarios for IVD medical devices	104
Bibliog	raphy	107

National Foreword

This Technical Reference (TR) was prepared by the National Mirror Working Group on ISO/TC 210 set up by the Technical Committee on Quality Management Systems under the purview of BHSC.

This TR is identical with ISO/TR 24971:2020, Medical devices — Guidance on the application of ISO 14971, published by the International Organization for Standardization.

NOTE 1 – Reference to International Standards are replaced by applicable Singapore Standards/Technical References.

NOTE 2 – Where numerical values are expressed as decimals, the comma is read as a full point.

This TR is a provisional standard made available for application over a period of three years. The aim is to use the experience gained to update the TR so that it can be adopted as a Singapore Standard. Users of the TR are invited to provide feedback on its technical content, clarity and ease of use. Feedback can be submitted using the form provided in the TR. At the end of the three years, the TR will be reviewed, taking into account any feedback or other considerations, to further its development into a Singapore Standard if found suitable.

Attention is drawn to the possibility that some of the elements of this TR may be the subject of patent rights. Enterprise Singapore shall not be held responsible for identifying any or all of such patent rights.

NOTE

- 1. Singapore Standards (SSs) and Technical References (TRs) are reviewed periodically to keep abreast of technical changes, technological developments and industry practices. The changes are documented through the issue of either amendments or revisions. Where SSs are deemed to be stable, i.e. no foreseeable changes in them, they will be classified as "Mature Standards". Mature Standards will not be subject to further review, unless there are requests to review such standards.
- 2. An SS or TR is voluntary in nature except when it is made mandatory by a regulatory authority. It can also be cited in contracts making its application a business necessity. Users are advised to assess and determine whether the SS or TR is suitable for their intended use or purpose. If required, they should refer to the relevant professionals or experts for advice on the use of the document. Enterprise Singapore and the Singapore Standards Council shall not be liable for any damages whether directly or indirectly suffered by anyone or any organisation as a result of the use of any SS or TR. Although care has been taken to draft this standard, users are also advised to ensure that they apply the information after due diligence.
- 3. Compliance with a SS or TR does not exempt users from any legal obligations.

Foreword

ISO (the International Organization for Standardization) is a worldwide federation of national standards bodies (ISO member bodies). The work of preparing International Standards is normally carried out through ISO technical committees. Each member body interested in a subject for which a technical committee has been established has the right to be represented on that committee. International organizations, governmental and non-governmental, in liaison with ISO, also take part in the work. ISO collaborates closely with the International Electrotechnical Commission (IEC) on all matters of electrotechnical standardization.

The *procedures* used to develop this document and those intended for its further maintenance are described in the ISO/IEC Directives, Part 1. In particular the different approval criteria needed for the different types of ISO documents should be noted. This document was drafted in accordance with the editorial rules of the ISO/IEC Directives, Part 2 (see <u>www.iso.org/directives</u>-and-policies).

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. ISO shall not be held responsible for identifying any or all such patent rights. Details of any patent rights identified during the development of the document will be in the Introduction and/or on the ISO list of patent declarations received (see www.iso.org/patents).

Any trade name used in this document is information given for the convenience of users and does not constitute an endorsement.

For an explanation on the voluntary nature of standards, the meaning of ISO specific terms and expressions related to conformity assessment, as well as information about ISO's adherence to the World Trade Organization (WTO) principles in the Technical Barriers to Trade (TBT), see the following URL: <u>www.iso.org/iso/foreword.html</u>.

This document was prepared jointly by Technical Committee ISO/TC 210, *Quality management and corresponding general aspects for medical devices*, and Subcommittee IEC/SC 62A, *Common aspects of electrical equipment used in medical practice*.

This second edition cancels and replaces the first edition, which has been technically revised. The main changes compared to the previous edition are as follows:

- The clauses of ISO/TR 24971:2013 and some informative annexes of ISO 14971:2007 are merged, restructured, technically revised, and supplemented with additional guidance.
- To facilitate the use of this document, the same structure and numbering of clauses and subclauses as in ISO 14971:2019 is employed. The informative annexes contain additional guidance on specific aspects of *risk management*.

Any feedback or questions on this document should be directed to the user's national standards body. A complete listing of these bodies can be found at <u>www.iso.org/members.html</u>.

Introduction

This document provides guidance to assist *manufacturers* in the development, implementation and maintenance of a *risk management process* for *medical devices* that aims to meet the requirements of ISO 14971:2019, *Medical devices* — *Application of risk management to medical devices*. It provides guidance on the application of ISO 14971:2019 for a wide variety of *medical devices*. These *medical devices* include active, non-active, implantable, and non-implantable *medical devices*, software as *medical devices* and *in vitro diagnostic medical devices*.

The clauses and subclauses in this document have the same structure and numbering as the clauses and subclauses of ISO 14971:2019, to facilitate the use of this guidance in applying the requirements of the standard. Further division into subclauses is applied where considered useful. The informative annexes contain additional guidance on specific aspects of *risk management*. The guidance consists of the clauses of ISO/TR 24971:2013 and some of the informative annexes of ISO 14971:2007, which are merged, restructured, technically revised, and supplemented with additional guidance.

Annex H was prepared in cooperation with Technical Committee ISO/TC 212, *Clinical laboratory testing and in vitro diagnostic test systems*.

This document describes approaches that *manufacturers* can use to develop, implement and maintain a *risk management process* conforming to ISO 14971:2019. Alternative approaches can also satisfy the requirements of ISO 14971:2019.

When judging the applicability of the guidance in this document, one should consider the nature of the *medical device(s)* to which it will apply, how and by whom these *medical devices* are used, and the applicable regulatory requirements.

Medical devices — Guidance on the application of ISO 14971

1 Scope

This document provides guidance on the development, implementation and maintenance of a *risk management* system for *medical devices* according to ISO 14971:2019.

The *risk management process* can be part of a quality management system, for example one that is based on ISO 13485:2016^[24], but this is not required by ISO 14971:2019. Some requirements in ISO 13485:2016 (Clause 7 on product realization and 8.2.1 on feedback during monitoring and measurement) are related to *risk management* and can be fulfilled by applying ISO 14971:2019. See also the ISO Handbook: *ISO 13485:2016 — Medical devices — A practical guide*^[25].

2 Normative references

The following documents are referred to in the text in such a way that some or all of their content constitutes requirements of this document. For dated references, only the edition cited applies. For undated references, the latest edition of the referenced document (including any amendments) applies.

ISO 14971:2019, Medical devices — Application of risk management to medical devices